

Brussels, 2 October 2025

Subject: European Parliament resolution on the proposed Multiannual Financial Framework 2028–2034 and on Treaty reform under Article 48 TEU

Dear Member of the European Parliament,

The Union of European Federalists (UEF) invites Parliament to adopt a resolution that: (i) invites the Commission, pursuant to Article 293(2) TFEU, to withdraw and replace its July 2025 proposal for the Multiannual Financial Framework (MFF) for 2028–2034; (ii) states that Parliament will not open consent negotiations or interinstitutional talks on the basis of the current package; and (iii) makes clear that meaningful engagement can resume once the European Council has responded positively to Parliament's proposal to open Treaty reform under Article 48 TEU (Parliament's resolution of 22 November 2023).

Under Article 312 TFEU, the MFF Regulation is adopted by the Council acting unanimously after obtaining Parliament's consent; the Commission retains the right to amend its proposal at any time before the Council acts (Article 293(2) TFEU). Parliament is therefore entitled to refuse consent and to invite the Commission to table a revised proposal consistent with Union objectives and the budgetary unity and transparency principles.

Serious concerns widely raised by regional and local representatives, stakeholders and experts point to a risk of renationalising Cohesion Policy—contrary to Article 174 TFEU and the method of shared management—through excessive consolidation of programmes into national envelopes and the downgrading of the EU's territorial development mission. Further concerns include the insufficient anchoring of genuine EU own resources (Article 311 TFEU) and financing to match new common goods (defence, competitiveness, critical technologies), and the cuts to cohesion and agriculture policies, and a governance design that would centralise discretion at national level while diluting Parliament's role and EU-level instruments.

The resolution should indicate Parliament's red lines and expectations: preservation of Cohesion Policy as a Union policy under shared management aligned with Article 174 TFEU; adequate and rule-based EU own resources consistent with Article 311 TFEU; sufficient EU-level instruments to finance European public goods; and a governance architecture that safeguards Parliament's budgetary prerogatives and strengthens democratic accountability.

In addition, Parliament's 22 November 2023 resolution submitted proposals to amend the Treaties under Article 48(2) TEU in order to overcome unanimity requirements among other improvements. UEF proposes that Parliament further conditions its reengagement on a positive, timely response by the European Council under Article 48 TEU to launch the reform process so that the MFF design can be aligned with the Union's upgraded competences and financing framework.

The resolution should instruct the responsible bodies not to enter trilogues or consent talks on the current MFF proposal, to notify the Commission formally of Parliament's position under Article 293(2) TFEU, and to request an amended proposal addressing the above points.

Yours sincerely,

Domènec Ruiz Devesa

Former MEP S&D, President of the Union of European Federalists

Markus Ferber

MEP EPP, Vice-President of the Union of European Federalists

— Legal references

- [Article 312 TFEU](#) (MFF: Council unanimity after Parliament's consent).
- [Article 293\(2\) TFEU](#) (Commission may amend/withdraw its proposal before Council acts).
- [Articles 311 and 174 TFEU](#) (own resources; economic, social and territorial cohesion).
- [Article 48 TEU](#) (Treaty revision: Parliament's initiative under Article 48(2); Convention under Article 48(3)).
- [European Parliament resolution of 22 November 2023 proposing amendments to the Treaties](#) (TA-9-2023-0427).