

## ***A federal solution to relaunch Israeli-Palestinian peace process***

proposed on 30 May 2025 by **Carlo Maria Palermo, Chair of Political Commission 3 (PC3) - On Foreign and Security Policy, Defense and Cybersecurity**

**The Federal Committee of the Union of European Federalists, convening in Brussels, Belgium, on 21-22 June 2025:**

### **Having regard of**

- A. Resolution “[\*THE EU as global actor in the post-Covid19 era: a stronger and common foreign and security policy\*](#)” approved at Valencia Congress (July 4, 2021),
- B. Statement “[\*The atrocities of the wars in Ukraine and Palestine remind us of the urgency of having a federal European government to be able to act on the international stage\*](#)” approved at Brussels Congress (November 26, 2023)
- C. Resolution “[\*A European Foreign and Security policy in a changing world\*](#)” approved at Budapest Federal Committee (November 16, 2024)

### **Considering**

- D. The horrendous terrorist attacks against unharmed Israeli civilians perpetrated by Hamas on 7 October 2023.
- E. The legitimate right of Israel to defend itself within the limits of International Law,
- F. The stalemate of the Israeli-Palestine Peace process conditioned, since the 2006 Palestinian elections, by over a decade of violence,
- G. The withdrawal of the US as balancer within Middle East and its progressive detachment from the region’s international affairs,
- H. The evolving dynamics in the Middle Eastern international system, notably the Saudi Iranian rapprochement and the Abraham Accords, signed by Israel in 2023,
- I. the uncertain situation in Syria and the presence, in whole Middle East, of Non-State Actors (NSAs), Islamic state followers, al Qaeda which constitutes a transnational issue for region’s stability,

### **Concerned by**

- J. The intensifying military campaign initiated by the Israeli Defense Forces (IDF) against the Gaza Strip, following the expiration of the ceasefire negotiated by the United States, Egypt, and Qatar, raises urgent and critical concerns about compliance with International Law,
- K. Since 7 October, the pressure on the West Bank by the IDF and the deliberate actions towards Palestinians by so-called Settlers created a perilous situation

- for both communities and serious concern in the international community, as highlighted by the report of the UN Human Rights Commission<sup>1</sup>,
- L. by a series of fire attacks instigated by Hamas, approximately 7,000 residents have been forced to evacuate their homes in the suburbs of Jerusalem,
  - M. After 7 October 2023, more than 200 people have been kidnapped by Hamas at Nova Festival in the Negev desert and in the various attacks perpetrated in the Southern Israeli regions. Some of them lost their lives during military operations, some others are still in the hands of Hamas,
  - N. The potential disruptive nature of the Hamas-Israeli conflict to the Middle East security,
  - O. Raising episode of violence linked to antisemitism and islamophobia in Europe and in the world linked to the rising tension in the Middle East,

**Alarmed by**

- P. the American and Israeli proposals to envision Gaza's future without its Palestinian population, suggesting the deportation of its citizens elsewhere.
- Q. by the new phase of the IDF military campaign in Gaza, which has dramatically intensified the humanitarian crisis and placed the already suffering population in even greater jeopardy.

**Appalled by**

- R. the perspective of imminent man-made famine and starvation throughout large parts of the Gaza strip due to the impossibility of food and other basic goods being delivered given the blockade thereof or their slow and insufficient supplies,
- S. the extensive destruction of any civil infrastructure (eg. Schools, Hospitals, streets) in the region, exposing population to extreme life conditions,

**Therefore, the Union of European Federalists**

1. Affirms the centrality of human dignity within the international relations expressed by international law, enshrined in the UN Charter and refuses of any form of antisemitism and islamophobia,
2. Refuses merciless logic of war and urges the international community, all the parties involved, to secure and facilitate the Israeli-Palestinian peace process, aiming to establish a credible peace initiative after more than seventy years of conflict.

**Calls upon**

3. Calls upon the European institutions and the Member States to use all possible political and economic leverage on the Government of Israel in order to cease military operations in Gaza, and stop ongoing Humanitarian disaster,

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<sup>1</sup> <https://www.ohchr.org/sites/default/files/documents/hrbodies/hrcouncil/sessions-regular/session58/advance-version/a-hrc-58-73-aev-1.pdf>

- 81 4. Calls upon the European institutions and the Member States to create necessary  
82 pressure on Hamas, in order to secure the release of the hostages already  
83 detained by the military group. This should occur within the framework of a  
84 comprehensive agreement between Hamas itself and Israel to end violence in  
85 the Gaza Strip,  
86 5. Calls upon the European institutions and the Member States to guarantee  
87 immediate access to vital humanitarian aid (especially food and medical  
88 supplies) necessary to prevent the worsening humanitarian disaster,  
89

90 **Hence the Union of the European Federalists**

- 91 6. strongly exhort the Member States to overcome internal divisions and position  
92 Europe as an active actor of peace, facilitating the agreement of all actors  
93 involved,  
94 7. encourages the European Union and the Member States to support a “Two State  
95 Plus solution” between Israel and Palestine, ensuring the beginning of an  
96 integration process and paving the way to a federal solution between the two  
97 fully recognized entities.  
98 That would be essential to resolve key disputes (e.g. Holy locations, borders, the  
99 destiny of B and C zone in the West Bank), consider the legitimate rights of  
100 Palestinian refugees and their descendants, facilitate a fair and just  
101 reconstruction of Gaza ensuring prosperity and growth for Israel, Palestine and  
102 the whole region.

## AMENDMENT FORM

**Deadline for amendments to the proposed resolutions: 12:00 PM (CET) 10 June 2025**

Completed forms should be sent to: [secretariat@federalists.eu](mailto:secretariat@federalists.eu).

Please fill out one table per amendment and one amendment form per resolution. Do not add rows or columns to the tables.

|                   |            |
|-------------------|------------|
| <b>Your Name:</b> | UEF España |
|-------------------|------------|

|                                          |                                                                                                                                 |  |
|------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------|--|
| <b>Line number(s):</b>                   | 9 - 10                                                                                                                          |  |
| <b>Original text</b>                     | <b>Amended text</b>                                                                                                             |  |
|                                          | <i>A. United Nations Resolution 181 (II) adopted by its Assembly on the Future government of Palestine (November 29, 1947).</i> |  |
| <b>Explanatory statement (optional):</b> |                                                                                                                                 |  |

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| <b>Your Name:</b> | UEF España |
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| <b>Line number(s):</b>                   | 11 - 12                                                                                                                                                                                 |  |
| <b>Original text</b>                     | <b>Amended text</b>                                                                                                                                                                     |  |
|                                          | <i>Report A/79/384 of the Special Rapporteur on the situation of human rights in the Palestinian territories occupied since 1967, Francesca Albanese - Genocide as colonial erasure</i> |  |
| <b>Explanatory statement (optional):</b> |                                                                                                                                                                                         |  |

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| Line number(s):                          | 19 - 20       |                                                                                                                                                                                                                                                                              |
|------------------------------------------|---------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                          | Original text | Amended text                                                                                                                                                                                                                                                                 |
|                                          |               | <i>That the UN Security Council determined in its resolution of 1948 that “a threat to the peace, breach of the peace or act of aggression, in accordance with Article 39 of the Charter is “any attempt to alter by force the settlement envisaged by this resolution”;</i> |
| <b>Explanatory statement (optional):</b> |               |                                                                                                                                                                                                                                                                              |

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| Line number(s):                          | 21 - 22       |                                                                                                                                                                                                                       |
|------------------------------------------|---------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                          | Original text | Amended text                                                                                                                                                                                                          |
|                                          |               | <i>That United Nations resolution 181 (II) was declaring the partition of Palestine giving birth to two states: Israel and Palestine with a common capital, Jerusalem placed under a special international regime</i> |
| <b>Explanatory statement (optional):</b> |               |                                                                                                                                                                                                                       |

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| <b>Your Name:</b> | Alejandro Peinado García |
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| Line number(s): | 69 - 70       |              |
|-----------------|---------------|--------------|
|                 | Original text | Amended text |



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|------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                          | <i>The preliminary findings of the UN Special Rapporteur on the Occupied Palestinian Territories pointing to the possible commission of acts by the State of Israel constituting genocide, crimes against humanity, and extrajudicial executions.</i> |
| <b>Explanatory statement (optional):</b> |                                                                                                                                                                                                                                                       |

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| <b>Line number(s):</b>                   | 91 - 92              |                                                                                                                                                                                                                                                     |
|                                          | <b>Original text</b> | <b>Amended text</b>                                                                                                                                                                                                                                 |
|                                          |                      | <i>Calls upon the European Union, as a peace project and in its role as an institution based on the rule of law, to establish the position of EU High Representative for the implementation of the two-state solution for Israel and Palestine.</i> |
| <b>Explanatory statement (optional):</b> |                      |                                                                                                                                                                                                                                                     |

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|-------------------|---------------------------------------------|
| <b>Your Name:</b> | Alejandro Peinado García, José Luis Salazar |
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| <b>Line number(s):</b> | 93-94 |
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| Original text                            |  | Amended text                                                                                                                                                                                                  |
|------------------------------------------|--|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                          |  | <i><b>Calls on the European Union Foreign Affairs Council to indefinitely suspend the Cooperation Agreement between the European Union and the State of Israel, in line with its Human Rights clause.</b></i> |
| <b>Explanatory statement (optional):</b> |  |                                                                                                                                                                                                               |

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| Line number(s):                          |  | 95 - 96                                                                                                                                                                                            |
|------------------------------------------|--|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Original text                            |  | Amended text                                                                                                                                                                                       |
|                                          |  | <i><b>Urges the United Nations General Assembly to adopt a resolution considering the deployment of a peacekeeping force of "Blue Helmets" to Palestinian territory, specifically to Gaza.</b></i> |
| <b>Explanatory statement (optional):</b> |  |                                                                                                                                                                                                    |

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| <b>Your Name:</b> | Alejandro Peinado García, José Luis Salazar, |
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| Line number(s): |  | 95-96        |
|-----------------|--|--------------|
| Original text   |  | Amended text |

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|------------------------------------------|--|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                          |  | <i><b>Calls on the European Union's Foreign Affairs Council to impose sanctions on Israeli government officials, as well as Israeli military personnel with command authority over operations, on state agencies directly involved, and on companies, public or private, that provide weapons, financing, insurance, logistics, or any other form of decisive support linked to the massacre of Palestinian civilians.</b></i> |
| <b>Explanatory statement (optional):</b> |  |                                                                                                                                                                                                                                                                                                                                                                                                                                |

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| <b>Line number(s):</b>                   | 105 - 106            |                                                                                                                                                                                                                                           |
|                                          | <b>Original text</b> | <b>Amended text</b>                                                                                                                                                                                                                       |
|                                          |                      | <i><b>8. Commits to disseminate the roadmap contained in this resolution among its national sections and partners such as JEF, WFM, EMI, the Jean Monnet Association, among others, and to campaign in support of its objectives.</b></i> |
| <b>Explanatory statement (optional):</b> |                      |                                                                                                                                                                                                                                           |